## LETTER FROM PELICAN BAY PRISONERS TO MEMBERS OF THE CALIFORNIA STATE ASSEMBLY & SENATE

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Dear Members of the California Senate and Assembly,

On May 1, 2014, we, California inmates who have been in solitary confinement for long periods of time based on "validation" as alleged associates or members of gangs, rather than based on any violent behavior, serious rule violations, or crimes while in prison, co-signed a letter addressed to the California Senate and Assembly expressing our grave concerns with Senator Hancock's SB 892. We wish to follow-up on our previous letter as SB 892 has now been approved by the Senate and is being considered in the Assembly.

We undertook hunger strikes in 2011 and again in 2013 as the only peaceful way we could bring attention to the grossly inhumane conditions of California Department of Corrections and Rehabilitation's (CDCR's) Security Housing Units (SHUs) with thousands of prisoners serving indeterminate terms in solitary confinement without having ever engaged in any serious wrongdoing or even threats of wrongdoing. Together with thousands of inmates, we expressed the following five core demands:

- 1) Individual accountability, rather than group punishment, indefinite SHU status, and restricted privileges;
- 2) Abolish debriefing policy and modify active/inactive gang status criteria;
- 3) Comply with U.S. Commission 2006 Recommendations regarding an end to long-term solitary confinement;
- 4) Provide adequate food; and,
- 5) Expand and provide constructive programming and privileges for indefinite SHU status inmates.

Although SB 892 seeks to achieve comprehensive reform on the issue of solitary confinement, there are several provisions of the bill that will incorporate inhumane and widely condemned practices into state law. We could only support SB 892 if it is amended to include three critically important items:

a. The bill should eliminate the use of gang validation and minor rule violations as a justification for placing inmates in SHUs. As it stands currently, SB 892 does *not* eliminate SHU assignment for mere gang association and it does *not* eliminate

indeterminate SHU terms. This is a critical issue and one of our core demands. The nationwide trend is clearly not to place prisoners in segregated housing units for alleged gang association without accompanying serious rule violations. Numerous states have moved in this direction for public safety reasons, for humane reasons, and to cut costs. California should not now move in the opposite direction.

- b. During assessment for SHU placement, the use of testimony of an in-custody informant should be corroborated by an independent source not based on hearsay before being relied upon to place someone in a SHU. This is the same principle now applied in criminal court cases since state law was amended in 2011.
- c. Prisoners facing the drastic consequences of being placed in a SHU should be entitled to the assistance of counsel, even if at no cost to the State. Pro bono counsel could in many cases be identified to assist prisoners charged with something that may result in being given a long or indefinite term in a SHU.

The "matrix" CDCR uses to place prisoners in the SHU as alleged gang members is entirely unrelated to serious misconduct, alleged leadership of a dangerous gang, recruiting gang members to engage in gang violence, etc. The "matrix" that SB 892 would adopt into State law has nothing to do with the co-called "worst-of-the-worst" alleged gang members. The "matrix" allows CDCR officers to place prisoners in solitary confinement because of books, photographs, and holiday postcards they possess, because they "associated" with a gang member (which could mean a conversation or simply exercising together), for having a tattoo which could be 10 years old, because a co-defendant at a trial years ago was a gang member, etc. The criteria in the "matrix" have nothing to do with a prisoner engaging in serious wrongdoing or even planned wrongdoing. Under the "matrix," if CDCR had the space available, it could probably place about 75,000 prisoners who may be validated as gang members in SHUs.

We do not believe that the range of provisions in SB 892 related to review by the Office of the Inspector General of cases in which SHU placement is based on the testimony of a confidential informant, the appointment of ombudsmen, the requirement for a weekly "face-toface" encounters with CDCR employees, the appointment of an "advocate" for an inmate being processed for SHU placement, or the Step Down Program in SB 892 will make any measurable difference in CDCR solitary confinement practices. The Inspector General is unlikely upon review of a file to reverse CDCR decisions based on confidential informants. Ombudsmen will be of little value as long as inmates can be placed in SHUs for alleged gang association when they have engaged in no wrongdoing. Weekly "face-to-face" encounters already happen almost every day when our food is served or a psych tech walks past our cells. Allowing an "advocate" to assist in the SHU assignment process will most likely mean assignment of a guard who could care less about the result. And the proposed step-down program focuses on forcing prisoners to disavow alleged gang association rather than on a behavior-based model considering whether the prisoner has violated rules while in the SHU. Despite these misguided and costly provisions in SB 892, we would support the bill if it were amended to include the three recommendations identified above.

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We are aware of no hard data CDCR has ever produced for review by the public, by prisoners, or by experts showing that the decades old gang validation program works, or that it has reduced gang affiliations, facilitated gang truces, or reduced prison violence. Nor has CDCR ever provided data showing that California is somehow unique, and unlike other states needs a sledgehammer gang validation policy. Until CDCR releases the type of data sought in both SB 892 and the pending Public Records Act lawsuit and it is made available for review by all stakeholders, neither Governor Brown nor the legislature can recommend what a rational and humane policy may look like going forward

If SB 892 is not enacted, further legislation could be considered in the next legislative session after CDCR data is collected by the legislature and through a now-pending Public Records Act lawsuit several of us have joined as plaintiffs. Thank you for considering our comments and suggestions.

Sincerely,

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